CRANDALL PUBLIC LIBRARY GLENS FALLS, NEW YORK

FINANCIAL STATEMENTS

DECEMBER 31, 2022

<u>CONTENTS</u>

PAGE

INDEPENDENT AUDITORS' REPORT	1 - 3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4 - 7

BASIC FINANCIAL STATEMENTS

Statement of net position	8
Statement of activities	
Balance sheet – governmental funds	10
Reconciliation of governmental funds balance sheet to statement of net position	
Statement of revenues, expenditures, and changes in fund balances – governmental funds	. 12 - 13
Reconciliation of governmental funds statement of revenues, expenditures and changes in fund balances	
to statement of activities	14
NOTES TO FINANCIAL STATEMENTS	15 - 29

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of revenues, expenditures and changes in fund balance - budget (Non-GAAP basis)	
and actual - general fund	30 - 31
Schedule of the local governments proportionate share of the net pension liability	32
Schedule of local government contributions	33

SUPPLEMENTARY INFORMATION

Schedule of capital projects fund – project expenditures and financing resources	34
Net investment in capital assets	35

OTHER REPORTS

Independent auditors' report on internal control over financial reporting and on compliance and other	
matters based on an audit of financial statements performed in accordance with Government Auditing	
Standards	36 - 37



INDEPENDENT AUDITORS' REPORT

Board of Trustees of the Crandall Public Library Glens Falls, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of governmental activities, each major fund, and the aggregate remaining fund information of the Crandall Public Library (the "Library"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Library, as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The Library's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules of local government's proportionate share of the net pension liability and contributions on pages 4 through 7 and 30 through 33 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The supplemental information on pages 34 and 35 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2023, on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.

WEST & COMPANY CPAS PC

Gloversville, New York March 22, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2022

This discussion and analysis is intended to be an easily readable analysis of Crandall Public Library's financial activities during the calendar year ended December 31, 2022. This information is presented in conjunction with the audited financial statements which follow this section.

FINANCIAL HIGHLIGHTS FOR FISCAL YEAR 2022:

- Total revenues decreased by \$354,211 or 6.7% from \$5,287,555 for the year ended December 31, 2021 to \$4,933,344 for the year ended December 31, 2022. The decrease was due to unrealized losses on investments during the year ended December 31, 2022.
- The General Fund revenues totaled \$4,172,907, while General Fund expenditures were \$4,165,773 for the year ended December 31, 2022.
- Property tax revenues increased by \$326 for the year ended December 31, 2022, from \$3,696,115 for 2021 to \$3,696,441 for 2022.
- Total expenses increased by \$366,317 or 8.29% from \$4,419,001 for the year ended December 31, 2021 to \$4,785,318 for the year ended December 31, 2022.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of the following three parts: Management's Discussion and Analysis, Financial Statements, and Other Required Supplementary Information. The Financial Statements include notes which explain in detail some of the information in the basic financial statements.

BASIC FINANCIAL STATEMENTS

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snap-shot view of the assets of the Library, the liabilities it owes, and the net difference. The net difference is further separated in amounts invested in capital assets, restricted for specific purposes and unrestricted amounts.
- The Statement of Activities focuses on the revenue and expenses of the Library. This statement summarizes and simplifies the user's analysis to determine the extent to which the Library's programs are self-supporting and/or subsidized by general revenues.
- Fund Financial Statements focus separately on governmental funds. Government fund financial statements follow the more traditional presentation of financial statements.
- The Notes to the Financial Statements provide additional discussions required by governmental accounting standards and provide information to assist the reader in understanding the Library's financial condition.

This Management's Discussion and Analysis is intended to explain the significant changes in financial position and differences in operations between the current and prior year.

A condensed version of the Statement of Net Position at December 31, 2022 and 2021 is as follows:

	Fiscal Year 2022	Fiscal Year 2021	Change Increase, (Decrease)	% Change Increase, (Decrease)
Assets				<u> </u>
Cash and investments	\$ 6,281,078	\$ 5,798,314	\$ 482,764	8.33
Other assets	535,344	101,176	434,168	429.12
Restricted assets	2,028,356	2,605,025	(576,669)	(22.14)
Capital assets	9,000,068	9,185,228	(185,160)	(2.02)
Total Assets	17,844,846	17,689,743	155,103	0.88
Deferred Outflows of Resources				
Pensions	988,341	1,299,540	(311,199)	(23.95)
Total Deferred Outflows of Resources	988,341	1,299,540	(311,199)	(23.95)
Liabilities				
Other liabilities	311,067	220,541	90,526	41.05
Deferred revenues	30,412	50,090	(19,678)	(39.29)
Bonds payable	7,680,000	8,050,000	(370,000)	(4.60)
Total Liabilities	8,021,479	8,320,631	(299,152)	(3.60)
Deferred Inflows of Resources				
Pensions	1,397,185	1,396,270	915	0.07
Deferred bond premium	82,388	88,273	(5,885)	(6.67)
Total Deferred Inflows of Resources	1,479,573	1,484,543	(4,970)	(0.33)
Net Position				
Net investment in capital assets	1,298,377	1,074,698	223,679	20.81
Restricted	2,805,193	3,277,622	(472,429)	(14.41)
Unrestricted	5,228,565	4,831,789	396,776	8.21
Total Net Position	\$ 9,332,135	\$ 9,184,109	\$ 148,026	1.61

A condensed version of the Statement of Activities for the years ending December 31, 2022 and 2021 is as follows:

	Fiscal Year 2022		F	Fiscal Year 2021		Change ncrease, Decrease)	% Change Increase, (Decrease)
Revenues							
Real property taxes	\$	3,696,441	\$	3,696,115	\$	326	0.01
Library charges		42,410		28,156		14,254	50.63
Investment income		(1,023,222)		802,651		(1,825,873)	(227.48)
Contributions and bequests		1,685,350		470,043		1,215,307	258.55
Grants and state aid		487,746		270,067		217,679	80.60
Other revenue		44,619		20,523		24,096	117.41
Total Revenue		4,933,344		5,287,555		(354,211)	(6.70)
Expenses							
Personal services		2,168,912		1,881,988		286,924	15.25
Employee benefits		666,450		705,862		(39,412)	(5.58)
Contractual expenses		1,949,956		1,831,151		118,805	6.49
Total Expenses	1	4,785,318		4,419,001		366,317	8.29
Total Change in Net Position	\$	148,026	\$	868,554	\$	(720,528)	(82.96)

CAPITAL ASSETS

At December 31, 2022 and 2021, the Library had \$9,000,068 and \$9,185,228, (net of accumulated depreciation) respectively, invested in capital assets consisting primarily of building improvements, furniture, fixtures and equipment.

	Fiscal Year 2022			Fiscal Year 2021	Ι	Change ncrease, Decrease)	% Change Increase, (Decrease)	
Building improvements Furniture, fixtures and equipment Less: accumulated depreciation	\$	14,173,452 3,670,826 (8,844,210)	\$	13,931,117 3,620,467 (8,366,356)	\$	242,335 50,359 (477,854)	1.74 1.39 (5.71)	
Net Capital Assets	\$	9,000,068	\$	9,185,228	\$	(185,160)	(2.02)	

LONG-TERM DEBT

At December 31, 2022 and 2021, the Library had \$7,680,000 and \$8,050,000 of bonds outstanding, respectively. During 2019, the Library entered into an installment purchase contract payable for a new phone system. During 2020, the Library entered into an installment purchase contract payable related to a lighting upgrade. The Library owes \$21,691 and \$60,530 on the installment purchase contracts payable as of December 31, 2022 and 2021, respectively. More detailed information about the Library's long-term liabilities is presented in the notes to the financial statements.

Outstanding Long-Term Debt

	Fiscal Year 2022	Fiscal Year 2021	Change Increase, (Decrease)	% Change Increase, (Decrease)
Bonds Payable	\$7,680,000	\$8,050,000	\$ (370,000)	(4.60)
Installment Purchase Contracts Payable	21,691	60,530	(38,839)	(64.16)
Total	\$7,701,691	\$8,110,530	\$ (408,839)	(5.04)

GENERAL FUND BUDGETARY HIGHLIGHTS

The General Fund is the only fund for which a budget is legally adopted. See page 30 for the budget to actual comparison for the General Fund for the year ended December 31, 2022, showing variances between budgeted and actual revenues and expenses for the general fund.

CONCLUSION

The Library looks forward to 2023 as they continue to serve the public.

ADDITIONAL FINANCIAL INFORMATION

This financial report is designed to provide the Library's users (citizens, taxpayers, customers, donors and creditors) with an overview of the Library's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional information, please contact the Library Director at 251 Glen Street, Glens Falls, New York 12801.

STATEMENT OF NET POSITION

DECEMBER 31, 2022

ASSETS:	
Cash	
Unrestricted	\$ 1,180,470
Restricted	174,284
Investments	
Unrestricted	5,100,608
Restricted	1,854,072
Receivables	28,026
Prepaid expenses and other assets	96,606
Net pension asset - proportionate share	410,712
Capital Assets	
Building improvements	14,173,452
Furniture, fixtures and equipment	3,670,826
Less: accumulated depreciation	(8,844,210)
Net Capital Assets	9,000,068
Total Assets	17,844,846
DEFERRED OUTFLOWS OF RESOURCES:	
Pensions	988,341
Total Deferred Outflows of Resources	988,341
LIABILITIES:	
Accounts payable	166,181
Accrued expenses	123,195
Deferred revenues	30,412
Bonds payable - due and payable within one year	390,000
Current portion of installment purchase contracts	21,691
Long-term liabilities	
Bonds payable due and payable after one year	7,290,000
Total Liabilities	8,021,479
DEFERRED INFLOWS OF RESOURCES:	
Pensions	1,397,185
Deferred bond premium	82,388
Total Deferred Inflows of Resources	1,479,573
NET POSITION:	
Net investment in capital assets	1,298,377
Restricted	
Library	629,847
Capital reserve fund	2,175,346
Unrestricted	5,228,565
Total Net Position	\$ 9,332,135

See notes to financial statements.

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2022

REVENUES	
Real property taxes	\$ 3,696,441
Library charges	42,410
Investment income	196,485
(Loss) on investments	(1,219,707)
Gifts and donations	97,685
Legacies and bequests	1,587,665
Library system grants	225,024
State aid	262,722
Special events	35,121
Other revenue	9,498
Total Revenues	4,933,344
EXPENDITURES	
Personnel services	
Certified librarians	833,307
Para-professionals	783,742
Non-professionals	551,863
Total Personnel Services	2,168,912
Employee benefits	
State retirement system	69,603
Payroll taxes	153,050
Workers compensation	10,649
Disability insurance	5,555
Medical insurance	424,382
Other employee benefits	3,211
Total Employee Benefits	666,450
Contractual expenditures	
Books and audio visual materials	255,569
Serials	148,955
Automation expenses	84,312
Bookbinding	1,076
Rental, repair and maintenance of office equipment	13,048
Fuel and utilities	76,792
Telephone	9,968
Repairs to building and building equipment	128,132
Insurance	34,771
Office and library supplies	33,534
Postage and freight	6,000
Publicity and printing	8,245
Travel	1,354
Membership dues	4,544
Professional fees	151,022
Miscellaneous	6,778
Programming costs	24,823
Other operation and administrative expenses	26,451
Bond interest expense	275,778
Special programs and grant related expenses	86,508
Special events expenses	83,074
Friends expenses	11,368
Depreciation expense	477,854
Total Contractual Expenditures	1,949,956
Total Expenditures	4,785,318
CHANGE IN NET POSITION	148,026
TOTAL NET POSITION - BEGINNING OF YEAR	9,184,109
TOTAL NET POSITION - END OF YEAR	\$ 9,332,135
See notes to financial statements.	

See notes to financial statements.

BALANCE SHEET – GOVERNMENTAL FUNDS

DECEMBER 31, 2022

		General	Capital Projects		Special Revenue		Debt Service		Governmental Funds	
ASSETS				0						
Cash										
Unrestricted	\$	463,067	\$	0	\$	717,403	\$	0	\$	1,180,470
Restricted		174,284		0		0		0		174,284
Investments										
Unrestricted		0		0		5,100,608		0		5,100,608
Restricted		1,854,072		0		0		0		1,854,072
Receivables		10,415		17,611		0		0		28,026
Due from other funds		86,620		0		0		0		86,620
Prepaid expenses and other assets		96,606		0		0		0		96,606
TOTAL ASSETS	\$	2,685,064	\$	17,611	\$	5,818,011	\$	0	\$	8,520,686
LIABILITIES										
Accounts payable	\$	166,181	\$	0	\$	0	\$	0	\$	166,181
Accrued expenses		123,195		0		0		0		123,195
Due to other funds		14,695		17,611		0		54,314		86,620
Deferred revenue		30,412		0		0		0		30,412
Total liabilities		334,483		17,611		0		54,314		406,408
FUND BALANCES										
Nonspendable - prepaid expenses		75,617		0		0		0		75,617
Restricted - Reserved for library purposes		66,821		0		563,026		0		629,847
Restricted - Capital reserve fund		2,175,346		0		0		0		2,175,346
Assigned		792		0		0		0		792
Unassigned										
Board designated for unemployment		33,205		0		0		0		33,205
Undesignated		(1,200)		0		5,254,985		(54,314)		5,199,471
Total fund balances		2,350,581		0		5,818,011		(54,314)		8,114,278
TOTAL LIABILITIES AND FUND BALANCES	\$	2,685,064	\$	17,611	\$	5,818,011	\$	0	\$	8,520,686

See notes to financial statements.

RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION

DECEMBER 31, 2022

Total fund balance - governmental funds balance sheet	\$ 8,114,278
Add:	
Capital assets, net of accumulated depreciation	9,000,068
Net pension asset - proportionate share	410,712
Pensions	988,341
Total	 10,399,121
Less:	
Bonds payable	7,680,000
Installment purchase contracts payable	21,691
Pensions	1,397,185
Deferred bond premium	 82,388
Total	 9,181,264
NET POSITION, GOVERNMENTAL ACTIVITIES	\$ 9,332,135

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2022

	General	Capital Projects	Special Revenue	Debt Service	Total Governmental Funds
REVENUES					
Real property taxes	\$ 3,696,441	\$ 0	\$ 0	\$ 0	\$ 3,696,441
Library charges	42,410	0	0	0	42,410
Investment income	67,128	0	129,357	0	196,485
Gain (loss) on investments	(379,679)	0	(840,028)	0	(1,219,707)
Gifts and donations	97,685	0	0	0	97,685
Legacies and bequests	292,665	0	1,295,000	0	1,587,665
Library system grants	225,024	0	0	0	225,024
State aid	86,614	176,108	0	0	262,722
Special events	35,121	0	0	0	35,121
Other revenue	9,498	0	0	0	9,498
Total Revenues	4,172,907	176,108	584,329	0	4,933,344
EXPENDITURES					
Personnel services					
Certified librarians	833,307	0	0	0	833,307
Para-professionals	783,742	0	0	0	783,742
Non-professionals	551,863	0	0	0	551,863
Total Personnel Services	2,168,912	0	0	0	2,168,912
Employee benefits					
State retirement system	173,001	0	0	0	173,001
Payroll taxes	153,050	0	0	0	153,050
Workers compensation	10,649	0	0	0	10,649
Disability insurance	5,555	0	0	0	5,555
Medical insurance	424,382	0	0	0	424,382
Other employee benefits	3,211	0	0	0	3,211
Total Employee Benefits	769,848	0	0	0	769,848

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS – (CONTINUED)

FOR THE YEAR ENDED DECEMBER 31, 2022

		Capital	Special	Debt	Total Governmental
EXPENDITURES (CONTINUED)	General	Projects	Revenue	Service	Funds
Capital and equipment outlays	57,883	234,811	0	0	292,694
Contractual expenditures					
Books and audio visual materials	255,569	0	0	0	255,569
Serials	148,955	0	0	0	148,955
Automation expenses	84,312	0	0	0	84,312
Bookbinding	1,076	0	0	0	1,076
Rental, repair and maintenance of office equipment	13,048	0	0	0	13,048
Fuel and utilities	76,792	0	0	0	76,792
Telephone and website	9,968	0	0	0	9,968
Repairs to building and building equipment	128,132	0	0	0	128,132
Insurance	34,771	0	0	0	34,771
Office and library supplies	33,534	0	0	0	33,534
Postage and freight	6,000	0	0	0	6,000
Publicity and printing	8,245	0	0	0	8,245
Travel	1,354	0	0	0	1,354
Membership dues	4,544	0	0	0	4,544
Professional fees	123,828	0	27,194	0	151,022
Miscellaneous	6,778	0	0	0	6,778
Programming costs	24,823	0	0	0	24,823
Other operation and administrative expenses	26,451	0	0	0	26,451
Debt principal payments	0	0	0	408,839	408,839
Debt interest expense	0	0	0	281,663	281,663
Special programs and grant related expenses	86,508	0	0	0	86,508
Special events expenses	83,074	0	0	0	83,074
Friends expenses	11,368	0	0	0	11,368
Total Contractual Expenditures	1,169,130	0	27,194	690,502	1,886,826
Total Expenditures	4,165,773	234,811	27,194	690,502	5,118,280
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	7,134	(58,703)	557,135	(690,502)	(184,936)
OTHER FINANCING SOURCES AND USES					
Interfund transfers	(631,423)	58,703	(78,943)	651,663	0
EXCESS (DEFICIENCY) OF REVENUES AND OTHER SOURCES					
OVER EXPENDITURES AND OTHER USES	(624,289)	0	478,192	(38,839)	(184,936)
FUND BALANCE - BEGINNING OF YEAR	2,974,870	0	5,339,819	(15,475)	8,299,214
FUND BALANCE - END OF YEAR	\$ 2,350,581	\$ 0	\$ 5,818,011	\$ (54,314)	\$ 8,114,278

See notes to financial statements

RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2022

REVENUES - STATEMENT OF ACTIVITIES		\$ 4,933,344
EXPENDITURES Add:	\$ 5,118,280	
Depreciation	477,854	
Deduct:		
Principal payments on long term debt	408,839	
Change in fixed assets	292,694	
Pensions	103,398	
Amortization of bond premium	5,885	
	810,816	
EXPENDITURES - STATEMENT OF ACTIVITIES		4,785,318
CHANGE IN NET POSITION		\$ 148,026

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 1 – **REPORTING ENTITY**

The Crandall Public Library is a special library district governed by the laws of the State of New York. On November 3, 1992, the voters of the City of Glens Falls, Town of Moreau and Town of Queensbury approved the special library district. The governing body is the Board of Trustees.

The scope of activities included within the financial statements are those transactions which comprise the library district operations and are governed by, or significantly influenced by, the Board of Trustees. Essentially, the primary function of the library district is to provide library services to the residents of the City of Glens Falls, Town of Moreau and Town of Queensbury.

The Crandall Public Library is an organization exempt from income tax under Section 501(c)(3) of the Internal Revenue Code. The creation of the special library district does not affect the Library's tax exempt status.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Crandall Public Library have been prepared in conformity with generally accepted accounting principles (GAAP) in the United States as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

A. Basic Financial Statements

Basic financial statements are prepared at both the government-wide and fund financial level.

Government-wide financial statements report information about the reporting unit as a whole. For the most part, the effect of internal activity has been removed from these statements. These statements focus on the sustainability of the Library as an entity and the change in aggregate financial position resulting from the activities of the year. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

Fund financial statements report information at the individual fund level. Each fund is considered to be a separate accounting entity. The Library reports only governmental type funds. The Library had no fiduciary type funds.

B. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means the amount of the transaction can be determined. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Library defined the length of time used available for purposes of revenue recognition in the governmental funds financial statements to be 60 days. Expenditures are recorded when the related fund liability is incurred.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

<u>NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)</u>

B. Measurement Focus, Basis of Accounting and Basis of Presentation – (Continued)

The Library reports the following funds:

<u>General Fund</u> – is the principal operating fund of the Library District and is used to account for all financial resources except those required to be accounted for in another fund.

<u>Capital Projects Fund</u> – is used to account for and report financial resources to be used for the acquisition, construction or renovation of major capital facilities and equipment.

<u>Special Revenue Fund</u> – is used to account for endowment fund investments owned by the Library District.

Debt Service Fund – is used to account for the bond proceeds and debt repayment of the Library District.

C. Budget and Budgetary Accounting

As required by the special legislation enacting the special taxing district for Crandall Public Library, the Library adopts an annual budget encompassing all of its governmental funds. The annual budget is prepared in accordance with the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

The annual budget is legally enacted through passage by vote of the taxpayers of the three municipalities which support the special taxing district. The annual vote of the budget takes place on election day in November of the preceding year.

Once a budget is approved, it can be amended by a majority vote of the Board of Trustees. Amendments are presented to the Board at their regular meeting and are reflected in the official minutes of the Board.

D. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditures of monies are recorded in order to reserve applicable appropriations, is employed by the Library.

E. Cash and Cash Equivalents

For financial statement purposes, all highly liquid investments purchased with a maturity of three months or less are considered to be cash equivalents.

F. Investments

Investments are stated at fair market value as of the end of the year. Gifts and bequests are recorded at fair market value at the date of the donation.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

<u>NOTE 2</u> – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – <u>(CONTINUED)</u>

G. Inexhaustible Collections and Books

The values of existing inexhaustible collections, including research books, are not readily determinable and have not been capitalized. Books used in the circulating library have not been capitalized because their estimated useful lives are less than one year.

H. Fine Arts Collection

The Library maintains a fine arts collection of Pictures, Books and Individual Pages, and miscellaneous articles. At the present time, an inventory listing is maintained on the fine arts collection; however, the value of the collection has not been reflected on the Library's Balance Sheet. Estimated market values at December 31, 2022 are as follows:

Fine Arts Books and Individual Pages	\$	532,895 281,375
TOTAL	<u>\$</u>	814,270

I. Capital Assets

Capital assets are reported in the government-wide financial statements. Capital assets are defined by the Library as assets with an initial cost of \$500 or more and an estimated useful life in excess of two years. Capital assets are recorded at cost if purchased or constructed and at fair market value if donated. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation of exhaustible assets is provided on the straight-line basis over the following estimated useful lives:

Building Improvements	10-40 years
Furniture, Fixtures & Equipment	5-10 years

J. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. The separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. There is one item that qualifies for reporting in this category. This item is related to pensions reported in the Statement of Net Position. This represents the effect of the net change in the Library's proportion of the collective net pension asset or liability and difference during the measurement period between the Library's contributions and its proportionate share of total contributions to the pension system not included in pension expense.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Library has two items that qualify for reporting in this category. The first item is related to the deferred bond premium on the Library's bonds payable. The second items is related to pensions reported in the Library's proportion of the collective net pension liability (ERS system) and difference during the measurement periods between the Library's contributions and its proportionate share of the total contributions to the pension system not included in pension expense.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

<u>NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)</u>

J. Deferred Outflows and Inflows of Resources – (Continued)

Pension Assets (Liabilities), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2022, the Library reported the following (liability) for its proportionate share of the net pension (liability) of the New York State Employees' Retirement System (ERS). The net pension (liability) was measured as of March 31, 2022. The total pension (liability) used to calculate the net pension (liability) was determined by an actuarial valuation. The Library's proportion of the net pension (liability) was based on a projection of the Library's long-term share of contributions to the System relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS System in reports provided to the Library.

Measurement date	<u>ERS</u> March 31, 2022
Net pension asset (liability) Library's portion of the Plan's total	\$ 410,712
net pension asset (liability)	0.0050243%
Change in proportion since the prior measurement date	0.0002036%

For the year ended December 31, 2022, the Library recognized its proportionate share of pension expense of \$173,001. At December 31, 2022, the Library's reported deferred outflows and deferred inflows of resources related to pensions were:

	Deferred Outflows of Resources		Outflows		Outflows		-	Deferred Inflows Resources
		ERS		ERS				
Differences between expected and actual experience	\$	31,104	\$	40,343				
Changes of assumptions		685,432		11,566				
Net difference between projected and actual earnings on pension plan investments		0		1,344,909				
Changes in proportion and differences between the Library's contributions and proportionate share of contributions		98,804		367				
Library's contributions subsequent to the measurement date		173,001		0				
Total	\$	988,341	\$	1,397,185				

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

J. Deferred Outflows and Inflows of Resources – (Continued)

Pension Assets (Liabilities), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – (Continued)

Library contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred (inflows) of resources related to pensions will be recognized in pension expense as follows:

FDC

ERS

	ERS
Year ended:	
2023	\$ (62,567)
2024	(123,026)
2025	(333,216)
2026	(63,037)
2027	0
Thereafter	0

Actuarial Assumptions

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

Measurement date	March 31, 2022
Actuarial valuation date	April 1, 2021
Interest rate	5.9%
Salary scale	4.4%
Decrement tables	April 1, 2015 -
	March 31, 2020
	System's experience
Inflation rate	2.7%
Projected cost of living adjustments	1.4%

Annuitant mortality rates are based on April 1, 2015 through March 31, 2020, System's experience with adjustments for mortality improvements based on MP-2020.

The actuarial assumptions used in the April 1, 2021 valuation are based on the results of an actuarial experience study for the period April 1, 2015 through March 31, 2020.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

<u>NOTE 2</u> – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – <u>(CONTINUED)</u>

J. Deferred Outflows and Inflows of Resources – (Continued)

Actuarial Assumptions – (Continued)

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by each target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

	ERS
Measurement date	March 31, 2022
Asset type	
Domestic equity	3.30%
International equity	5.85
Global equities	0
Real estate	5.00
Domestic fixed income securities	0
Global fixed income securities	0
High-yield fixed income securities	0
Real estate debt	0
Private debt	0
Credit	3.78
Private equity/alternative investments	6.50
Absolute return strategies	4.10
Opportunistic portfolio	4.10
Cash	(1.00)
Real assets	5.80

Discount Rate

The discount rate used to calculate the total pension asset (liability) was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset (liability).

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

<u>NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)</u>

J. Deferred Outflows and Inflows of Resources – (Continued)

Sensitivity of the Proportionate Share of the Net Pension Asset (Liability) to the Discount Rate Assumption

The following presents the Library's proportionate share of the net pension asset (liability) calculated using the discount rate of 5.9%, as well as what the Library's proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is 1 percentage point lower (4.9%) or 1 percentage point higher (6.9%) than the current rate:

ERS	1%	Current	1%
	Decrease	Assumption	Increase
	(4.9%)	(5.9%)	(6.9%)
Employer's proportionate share of the net pension asset (liability)	\$(1,057,167)	\$ 410,712	\$ 1,638,522

Pension Plan Fiduciary Net Position

The components of the current-year net pension asset (liability) of the employers as of the respective valuation dates were as follows:

	(Dollars in thousands) ERS
Measurement date	March 31, 2022
Employers' total pension asset (liability)	\$(223,874,888)
Plan fiduciary net position asset (liability)	232,049,473
Employers' net pension asset (liability)	8,174,585
Ratio of plan fiduciary net position to the employers' total pension asset (liability)	103.65%

Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31. Accrued retirement contributions as of December 31, 2022, amounted to \$-0-.

Additional pension information can be found in Note 8.

K. Employee Benefits

Compensated Absences

The Library accrues vacation time for employees based on current salary rates. Up to 70 vacation hours may be carried forward to the next year unless special permission is given by the Board to allow the employee to carry over more.

The balance of this liability was \$61,499 as of December 31, 2022 and is included in accrued expenses.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 202

<u>NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)</u>

K. Employee Benefits – (Continued)

Health Insurance Benefits

The Library offers health insurance to its current employees and pays a portion of the cost of premiums based on the coverage type selected. The Library is not contractually required to provide health insurance to retirees and, therefore, does not have a GASB 75 valuation completed.

L. Equity Classifications

Library-Wide Statements

In the Library-wide statements, there are three classes of net position:

i) Net Investment in Capital Assets

Consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvement of those assets.

ii) <u>Restricted Net Position</u>

Reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

iii) Unrestricted Net Position

Reports the balance of net position that does not meet the definition of the above two classifications and are deemed to be available for general use by the Library.

Funds Statements

In the fund basis statements, there are four classifications of fund balance:

1. Nonspendable Fund Balance

Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance includes the prepaid expenses of \$75,617 in the General Fund.

2. <u>Restricted</u>

Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

L. Equity Classifications – (Continued)

Funds Statements - (Continued)

3. Assigned

Includes amounts that are constrained by the Library's intent to be used for specific purposes but are neither restricted nor committed. The purpose of the constraint must be narrower than the purpose of the General Fund, and in funds other than the General Fund. Assigned fund balance represents the residual amount of fund balance. Assigned fund balance also includes an amount appropriated to partially fund the subsequent year's budget, as well as encumbrances not classified as restricted at the end of the fiscal year.

4. Unassigned

Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the Library and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

M. Contributed Facility

Crandall Public Library occupies, without charge, real property located at 251 Glen Street, City Park, Glens Falls, New York, owned by the Crandall Trust, an independent not-for-profit organization. The value of this contributed facility is not reflected in these statements. The approximate value of the annual rental of the contributed facility is \$787,500.

N. Contributed Services

A number of unpaid volunteers have contributed their time to the Library. The value of this contributed time is not reflected in these statements as it has been determined that these volunteers have not replaced actual paid personnel.

O. Unemployment Insurance

The Crandall Public Library elected to discharge its liability under the New York State Unemployment Law by reimbursement to the Insurance Fund of benefits paid to former employees. Therefore, it is no longer liable to pay contributions to the New York State Unemployment Insurance Fund.

P. Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the Library's policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these Notes.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

<u>NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)</u>

Q. New Accounting Pronouncements

GASB has issued Statement No. 87, *Leases*, effective for the year ending December 31, 2022. This statement requires the recognition of certain lease assets and liabilities for leases previously classified as operating leases along with recognition of inflows and outflows of resources, as appropriate.

GASB has issued Statement No. 89, *Accounting Interest Cost Incurred before the End of a Construction Period*, effective for the year ending December 31, 2022. This statement requires that interest cost incurred during construction be expensed in that period rather than being included in the cost of the capital asset.

GASB has issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No, 32, portions of the statement are effective for the year ending December 31, 2022. This statement increases consistency and comparability related to the reporting of fiduciary component units which do not have a governing board.*

R. Future Impacts of Accounting Pronouncements

GASB has issued Statement No. 91, *Conduit Debt Obligations*, effective for the year ending December 31, 2023. This statement establishes new financial disclosure requirements for debt.

GASB has issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, effective for the year ending December 31, 2023. This statement improves the financial reporting related to Public-Private and Public-Public Partnerships to provide services.

GASB has issued Statement No. 96, *Subscription-Based Information Technology Arrangements*, effective for the year ending December 31, 2023. This statement requires the recognition of a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability for subscription-based information technology arrangements for government end users.

GASB has issued Statement No. 101, *Compensated Absences*, effective for the year ending December 31, 2025. This Statement amends the existing requirements related to Compensated Absences by updating the recognition and measurement guidance.

The Library will evaluate the impact these pronouncements may have on its financial statements and will implement them as applicable and when material.

NOTE 3 - CASH AND CASH EQUIVALENTS - RESTRICTED

The Library had the following cash and cash equivalents restricted by Donor/Grantor at December 31, 2022:

General Fund:

Glens Falls National Bank – Newburger Trust Glens Falls National Bank – Capital Reserve Cash Glens Falls National Bank – Savings	\$ 57,409 107,463 <u>9,412</u>
	\$ 174,284

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 3 - CASH AND CASH EQUIVALENTS - RESTRICTED - (CONTINUED)

Funds in the Glens Falls National Bank – Newburger Trust are restricted for the purchase of books and library materials.

Funds in the Glens Falls National Bank – Savings are restricted for various grants.

<u>NOTE 4</u> – <u>INVESTMENTS</u>

General Fund:	MARKET <u>VALUE</u>	<u>COST</u>	UNREALIZED GAINS <u>(LOSSES)</u>
Government Obligations Corporate Obligations Corporate Stocks Mutual Funds	\$ 361,140 62,379 532,916 897,637	66,255 382,943	(3,876) 149,973
TOTAL GENERAL FUND	<u>\$ 1,854,072</u>	<u>\$ 1,799,117</u>	<u>\$ 54,955</u>
Special Revenue Fund:	MARKET <u>VALUE</u>	<u>COST</u>	UNREALIZED GAINS <u>(LOSSES)</u>
<u>Special Revenue Fund</u> : Government Obligations Corporate Obligations Corporate Stocks Mutual Funds		\$ 449,850 229,706 1,532,979	GAINS (LOSSES) \$ (20,580) (21,774) 545,589

<u>NOTE 5</u> – <u>CASH (AND CASH EQUIVALENTS) – CUSTODIAL CREDIT, CONCENTRATION OF</u> <u>CREDIT, INTEREST RATE AND FOREIGN CURRENCY RISKS</u>

Custodial credit risk is the risk that in the event of a bank failure, the Library's deposits may not be returned to it. While the Library does not have a specific policy for custodial credit risk, New York State statutes govern the Library's investment policies.

The Library's aggregate bank balances (disclosed in the financial statements), included balances not covered by depository insurance at year-end, collateralized as follows:

Uncollateralized	\$ 0
Collateralized with securities held by the pledging financial institution, or its trust department or agent,	
but not in the Library's name	529,873

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 6 – CAPITAL ASSETS

Capital asset balances and activity for the year ended December 31, 2022 were as follows:

	Beginning Balance	Additions	Retirements/ Reclassifications	Ending Balance
Building and Improvements Furniture, Fixtures and Equipment	\$ 13,931,117 3,620,467	\$ 242,335 50,359	\$ 0 0	\$ 14,173,452 3,670,826
Total depreciable historical cost	17,551,584	292,694	0	17,844,278
Building and Improvements Furniture, Fixtures and Equipment	5,131,497 3,234,859	353,464 124,390	0 0	5,484,961 3,359,249
Total accumulated depreciation	8,366,356	477,854	0	8,844,210
Total historical cost, net	\$ 9,185,228	\$ (185,160)	\$ 0	\$ 9,000,068

<u>NOTE 7</u> – <u>FAIR VALUE MEASUREMENTS</u>

As required by FASB ASC, *Fair Value Measurement*, the Library is required to value investment and debt securities based on the valuation measurement techniques and hierarchy established by the FASB ASC.

There are three general valuation techniques that may be used to measure fair value, as described below:

- (A) Market approach Uses prices and other relevant information generated by market transactions involving identical or comparable assets or liabilities. Prices may be indicated by pricing guides, sales transactions, market trades or other sources.
- (B) Cost approach Based on the amount that currently would be required to replace the service capacity of an asset (replacement cost); and
- (C) Income approach Uses valuation techniques to convert future amounts to a single present amount based on current market expectations about the future amounts (includes present value techniques and option-pricing models). Net present value is an income approach where a stream of expected cash flows is discounted at an appropriate market interest rate.

Fair values of assets and liabilities measured on a recurring basis are as follows:

Fair Value Measurements Using

	<u>Fair Value</u>	Quoted Prices in Active Markets for Identical Assets/Liabilities <u>(Level 1)</u>	Significant Other Observable Inputs <u>(Level 2)</u>	Significant Unobservable Inputs <u>(Level 3)</u>
December 31, 2022				
Trading securities	\$ 6,954,680	\$ 5,893,959	\$ 1,060,721	\$ 0

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 8 - PENSION PLAN

Plan Description and Benefits Provided

The Library participates in the New York State and Local Employees' Retirement System (ERS). This is a costsharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The New York State Retirement and Social Security Law (NYSRSSL) govern obligations of employers and employees to contribute, and benefits to employees. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The Library also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. The System issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Employees' Retirement System, Office of the State Comptroller, 110 State Street, Albany, NY 12244 or by referring to the ERS Comprehensive Annual Report, which can be found at www.osc.state.ny.us/retire/publications/index.php.

Funding Policy

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976 who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0% to 3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. The Comptroller annually certifies the actuarially determined rates expressly used in computing the employees' contributions based on salaries paid during the System's fiscal year ending March 31.

The Crandall Public Library is required to contribute at a rate determined actuarially by the System. The Library's contributions made to the System were equal to 100% of the contributions required for each year. The required contributions for the current year and two preceding years were:

ERS

2022	\$ 173,001
2021	258,736
2020	229,089

<u>NOTE 9 – COMMITMENTS AND CONTINGENCIES</u>

The Library receives a substantial amount of its support and revenue from New York State, Local Governments and other Not-for-Profit Organizations. As a special library district, the Library's annual budget is subject to voter approval. A significant reduction in the level of this support may have an effect on the Library's programs and activities.

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 10 - GENERAL FUND - BOOK GRANTS

Due to Crandall Public Library's designation as Central Reference Library for the Southern Adirondack Library System, the Library is provided with a credit up to 100% of the Southern Adirondack Library System's central book aid grant amount of \$79,059 for the purchase of books, periodicals and other library materials, which remain the property of, and are insured by, the Southern Adirondack Library System.

NOTE 11 – SHORT-TERM DEBT

The Library had no short-term debt activity and no short-term debt outstanding for the year ending December 31, 2022.

NOTE 12 - BONDS PAYABLE

In 2007, the Library issued \$12,875,000 in civic facility revenue bonds to provide funds for the construction of major capital facilities. During 2016, the Library refunded those bonds. A summary of the bonds payable balance and activity for the year is below:

					Amount
	Beginning			Ending	Due Within
	Balance	Issued	Redeemed	Balance	One Year
Bonds payable	\$ 8,050,000	\$ 0	\$ 370,000	\$ 7,680,000	\$ 390,000

The following is a summary of the maturity of long-term bonds payable:

	Issuance <u>Amount</u>	<u>Installments</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	Debt <u>Outstanding</u>
Tax Exempt Revenue Bonds	\$ 10,110,000	\$ 305,000 - 635,000	10/1/2037	2% - 5%	\$ 7,680,000

Annual debt service requirements to maturity for the tax-exempt revenue bonds are as follows:

]	Principal Interest		 Total	
Year ending December 31,					
2023	\$	390,000	\$	263,163	\$ 653,163
2024		400,000		247,563	647,563
2025		425,000		227,563	652,563
2026		445,000		206,313	651,313
2027		470,000		184,063	654,063
2028 - 2032		2,550,000		700,400	3,250,400
2033 - 2037		3,000,000		256,513	3,256,513
Totals	\$	7,680,000	\$2	2,085,578	\$ 5 9,765,578

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2022

NOTE 12 - BONDS PAYABLE - (CONTINUED)

Interest on long-term debt for the year consisted of:

Interest paid	\$ 281,663
Less: amortization of bond premium	 (5,885)
Total expense	\$ 275,778

In 2016, the Library defeased their outstanding bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Library's financial statements.

<u>NOTE 13 – INSTALLMENT PURCHASE CONTRACTS PAYABLE</u>

The Library entered into two installment purchase contract agreements under which the related equipment, a telephone system and a lighting upgrade, will become the property of the Library when all terms of the purchase contract agreement are met. Assets under these agreements total \$100,510 at December 31, 2022. That amount is net of amortization of \$45,047, which is included with depreciation expense. The following is a schedule of future minimum lease payments under the outstanding installment purchase contract, together with the net present value of the minimum payments as of December 31, 2022:

2023 Minimum payments Less: Amount representing interest	\$	21,691 21,691 0
Present value – payments	<u>\$</u>	21,691

<u>NOTE 14</u> – <u>SUBSEQUENT EVENTS</u>

The Library has evaluated subsequent events through the issuance date of the financial statements. There were no subsequent events that would have a material effect on the issued financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET (NON GAAP BASIS) AND ACTUAL – GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2022

		Original Budget		Final Budget		Actual	Variance Favorable (Unfavorable)		
REVENUES	¢	2 605 012	¢	0 606 441	¢	2 60 6 4 4 1	¢	0	
Real property taxes	\$	3,695,912	\$	3,696,441	\$	3,696,441	\$	0	
Library charges		53,500		53,500		42,410		(11,090)	
Investment income		1,800		1,800		67,128		65,328	
Gain (loss) on investments		0		0		(379,679)		(379,679)	
Gifts and donations		148,500		188,012		97,685		(90,327)	
Legacies and bequests		237,800		248,756		292,665		43,909	
Library system grants		205,176		230,294		225,024		(5,270)	
State aid		45,000		45,000		86,614		41,614	
Special events		10,000		35,121		35,121		0	
Other revenue		7,300		9,213		9,498		285	
Total Revenues		4,404,988		4,508,137		4,172,907		(335,230)	
EXPENDITURES									
Personnel services									
Certified librarians		828,435		828,435		833,307		(4,872)	
Para-professionals		832,639		832,639		783,742		48,897	
Non-professionals		697,163		697,163		551,863		145,300	
Total Personnel Services		2,358,237		2,358,237		2,168,912		189,325	
Employee benefits									
State retirement system		258,000		258,000		173,001		84,999	
Payroll taxes		180,405		180,405		153,050		27,355	
Workers compensation		15,000		15,000		10,649		4,351	
Unemployment benefits paid		1,000		1,000		0		1,000	
Disability insurance		10,500		10,580		5,555		5,025	
Medical insurance		425,000		425,000		424,382		618	
Other employee benefits		3,120		3,300		3,211		89	
Total Employee Benefits		893,025		893,285		769,848		123,437	

See paragraph on supplemental schedules included in independent auditors' report.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET (NON GAAP BASIS) AND ACTUAL – GENERAL FUND - (CONTINUED)

FOR THE YEAR ENDED DECEMBER 31, 2022

EXPENDITURES (CONTINUED)	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Capital and equipment outlays	0	57,883	57,883	0
Contractual expenditures				
Books, records and audio visual materials	275,140	286,101	255,569	30,532
Serials	141,000	148,000	148,955	(955)
Automation expenses	88,596	88,596	84,312	4,284
Bookbinding	1,500	1,500	1,076	424
Rental, repair and maintenance of office equipment	66,750	47,986	13,048	34,938
Fuel and utilities	106,000	107,025	76,792	30,233
Telephone and website	6,900	9,550	9,968	(418)
Repairs to building and building equipment	131,000	131,276	128,132	3,144
Insurance	41,712	41,712	34,771	6,941
Office and library supplies	38,500	37,019	33,534	3,485
Postage and freight	6,000	6,000	6,000	0
Publicity and printing	5,000	6,207	8,245	(2,038)
Travel	15,000	10,000	1,354	8,646
Membership dues	6,000	6,000	4,544	1,456
Professional fees	105,800	106,158	123,828	(17,670)
Miscellaneous	16,000	16,000	6,778	9,222
Programming costs	50,000	45,207	24,823	20,384
Other operation and administrative expenses	18,100	24,100	26,451	(2,351)
Special programs and grant related expenses	110,500	168,425	86,508	81,917
Special events expenses	10,000	35,121	83,074	(47,953)
Friends expenses	30,000	28,500	11,368	17,132
Total Contractual Expenses	1,269,498	1,350,483	1,169,130	181,353
Total Expenditures	4,520,760	4,659,888	4,165,773	494,115
EXCESS OF REVENUES OVER EXPENDITURES	(115,772)	(151,751)	7,134	158,885
OTHER FINANCING SOURCES AND USES				
Interfund transfers	(297,663)	(261,684)	(631,423)	(369,739)
NET CHANGE IN FUND BALANCE	(413,435)	(413,435)	(624,289)	\$ (210,854)
FUND BALANCE - BEGINNING OF YEAR	2,974,870	2,974,870	2,974,870	
FUND BALANCE - END OF YEAR	\$ 2,561,435	\$ 2,561,435	\$ 2,350,581	

See paragraph on supplemental schedules included in independent auditors' report.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE LOCAL GOVERNMENTS PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

FOR THE YEARS ENDED DECEMBER 31, 2022, 2021, 2020, 2019, 2018, 2017, 2016 AND 2015

New York State Employees' Retirement System	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Library's proportion of the net pension liability (asset)	0.0050243%	0.0048207%	0.0047976%	0.0045498%	0.0045835%	0.0045465%	0.0044308%	0.0045869%
Library's proportionate share of the net pension liability (asset)	\$ (410,712)	\$ 4,800	\$ 1,270,433	\$ 322,366	\$ 147,929	\$ 427,196	\$ 711,158	\$ 154,958
Library's covered-employee payroll	1,590,591	1,695,639	1,648,224	1,618,010	1,520,038	1,497,988	1,403,910	1,327,210
Library's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	-25.8%	0.3%	77.1%	19.9%	9.7%	28.5%	50.7%	11.7%
Plan fiduciary net position as a percentage of the total pension liability	103.65%	99.95%	86.4%	96.3%	98.2%	94.7%	90.7%	97.9%

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF LOCAL GOVERNMENT CONTRIBUTIONS

FOR THE YEARS ENDED DECEMBER 31, 2022, 2021, 2020, 2019, 2018, 2017, 2016 AND 2015

New York State Employees' Retirement System	<u>2022</u>		<u>2022</u> <u>2021</u>		<u>2020</u>		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
Contractually required contribution	\$	173,001	\$	258,736	\$ 229,089	\$	232,091	\$	240,910	\$	224,751	\$	215,101	\$	264,006
Contributions in relation to the contractually required contribution		173,001		258,736	 229,089		232,091		240,910		224,751		215,101		264,006
Contribution deficiency (excess)	\$	0	\$	0	\$ 0	\$	0	\$	0	\$	0	\$	0	\$	0
Library's covered-employee payroll	\$	1,590,591	\$	1,695,639	\$ 1,648,224	\$	1,618,010	\$	1,520,038	\$	1,497,988	\$	1,403,910	\$	1,327,210
Contribution as a percentage of covered-employee payroll		10.88%		15.26%	13.90%		14.34%		15.85%		15.00%		15.32%		19.89%

See paragraph on supplemental schedules included in independent auditors' report.

SUPPLEMENTARY INFORMATION

SCHEDULE OF CAPITAL PROJECTS FUND – PROJECT EXPENDITURES AND FINANCING RESOURCES

FOR THE YEAR ENDED DECEMBER 31, 2022

				Expenditures	ł		Me	_			
	Original	Revised	Prior	Current		Unexpended	Local	State		Fund	
<u>Project Title</u>	Appropriation	Appropriation	Year	Year	Total	Balance	Sources	Aid	Total	Balano	ce
Roofing improvements	\$ 226,811	\$ 234,811	\$ 0	\$234,811	\$234,811	\$ 0	\$ 58,703	\$ 176,108	\$ 234,811	\$	0
TOTALS	\$ 226,811	\$ 234,811	\$ 0	\$234,811	\$234,811	\$ 0	\$ 58,703	\$ 176,108	\$ 234,811	\$	0

SUPPLEMENTARY INFORMATION

NET INVESTMENT IN CAPITAL ASSETS

FOR THE YEAR ENDED DECEMBER 31, 2022

CAPITAL ASSETS, NET	\$ 9,000,068
DEDUCT: Bonds payable Installment purchase debt payable	7,680,000 21,691
NET INVESTMENT IN CAPITAL ASSETS	\$ 1,298,377

See paragraph on supplemental schedules included in independent auditors' report.



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees of the Crandall Public Library Glens Falls, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Crandall Public Library, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise Crandall Public Library's basic financial statements, and have issued our report thereon dated March 22, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Crandall Public Library's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Crandall Public Library's internal control. Accordingly, we do not express an opinion on the effectiveness of Crandall Public Library's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Crandall Public Library's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

WEST & COMPANY CPALPC

Gloversville, New York March 22, 2023